

Mā tō tātou takiwā
For our District

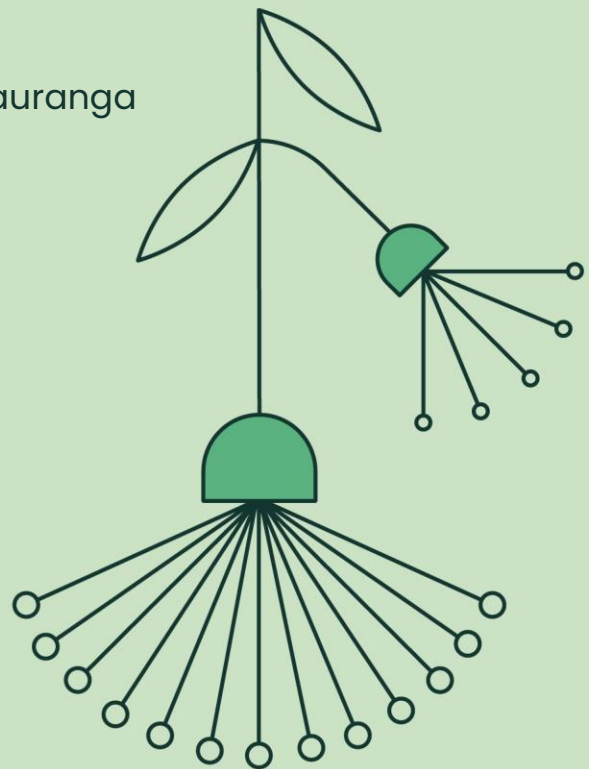
Strategy and Policy Committee

Kōmiti Rautaki me Kaupapa Here

SPC24-2

Thursday, 28 March 2024, 9.30am

Council Chambers, 1484 Cameron Road, Tauranga



Strategy and Policy Committee

Membership:

Chairperson	Mayor James Denyer
Deputy Chairperson	Cr Richard Crawford
Members	Cr Tracey Coxhead Cr Grant Dally Cr Murray Grainger Cr Anne Henry Cr Rodney Joyce Cr Margaret Murray-Benge Deputy Mayor John Scrimgeour Cr Allan Sole Cr Don Thwaites Cr Andy Wichers
Quorum	Six (6)
Frequency	Six weekly

Role:

- To develop and review strategies, policies, plans and bylaws to advance the strategic direction of Council and its communities.
- To ensure an integrated approach to land development (including land for housing), land use and transportation to enable, support and shape sustainable, vibrant and safe communities.
- To ensure there is sufficient and appropriate housing supply and choice in existing and new urban areas to meet current and future needs.

Scope:

- Development and review of bylaws in accordance with legislation including determination of the nature and extent of community engagement approaches to be deployed.
- Development, review and approval of strategies and plans in accordance with legislation including

- determination of the nature and extent of community engagement approaches to be deployed.
- Subject to compliance with legislation and the Long Term Plan, to resolve all matters of strategic policy outside of the Long Term Plan process which does not require, under the Local Government Act 2002, a resolution of Council.
- Development of District Plan changes up to the point of public notification under the Resource Management Act 1991.
- Endorsement of the Future Development Strategy and sub-regional or regional spatial plans.
- Consider and approve changes to service delivery arrangements arising from service delivery reviews required under the Local Government Act 2002 (provided that where a service delivery proposal requires an amendment to the Long Term Plan, it shall thereafter be progressed by the Annual Plan and Long Term Plan Committee).
- Where un-budgeted financial implications arise from the development or review of policies, bylaws or plans, recommend to Council any changes or variations necessary to give effect to such policies, bylaws or plans.
- Listen to and receive the presentation of views by people and engage in spoken interaction in relation to any matters Council undertakes to consult on whether under the Local Government Act 2002 or any other Act.
- Oversee the development of strategies relating to sub-regional parks and sub-regional community facilities for the enhancement of community wellbeing of the Western Bay of Plenty District communities, for recommendation to Tauranga City Council and Western Bay of Plenty District Council.
- Approve Council submissions to central government, councils and other organisations, including submissions on proposed legislation, plan changes or policy statements.
- Receive and make decisions and recommendations to Council and its Committees, as appropriate, on reports, recommendations and minutes of the following:
 - SmartGrowth Leadership Group
 - Regional Transport Committee
 - Any other Joint Committee, Forum or Working Group, as directed by Council.
- Receive and make decisions on, as appropriate, any matters of a policy or planning nature from the following:
 - Waihi Beach, Katikati, Ōmokoroa, Te Puke and Maketu Community Boards.
 - Community Committee.

Power to Act:

- To make all decisions necessary to fulfil the role and scope of the Committee subject to the limitations imposed.

Power to Recommend:

- To Council and/or any Committee as it deems appropriate.

Power to sub-delegate:

- The Committee may delegate any of its functions, duties or powers to a subcommittee, working group or other subordinate decision-making body subject to the restrictions within its delegations and provided that any such sub-delegation includes a statement of purpose and specification of task.
- Should there be insufficient time for Strategy and Policy Committee to consider approval for a final submission to an external body, the Chair has delegated authority to sign the submission on behalf of Council, provided that the final submission is reported to the next scheduled meeting of the Strategy and Policy Committee.

Notice is hereby given that a Strategy and Policy Committee Meeting will be held in the Council Chambers, 1484 Cameron Road, Tauranga

on:

Thursday, 28 March 2024 at 9.30am

Order Of Business

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1 KARAKIA

Whakatau mai te wairua	Settle the spirit
Whakawātea mai te hinengaro	Clear the mind
Whakarite mai te tinana	Prepare the body
Kia ea ai ngā mahi	To achieve what needs to be achieved.
Āe	Yes

2 PRESENT**3 IN ATTENDANCE****4 APOLOGIES****5 CONSIDERATION OF LATE ITEMS****6 DECLARATIONS OF INTEREST**

Members are reminded of the need to be vigilant and to stand aside from decision making when a conflict arises between their role as an elected representative and any private or other external interest that they may have.

7 PUBLIC EXCLUDED ITEMS**8 PUBLIC FORUM**

A period of up to 30 minutes is set aside for a public forum. Members of the public may attend to address the Board for up to five minutes on items that fall within the delegations of the Board provided the matters are not subject to legal proceedings, or to a process providing for the hearing of submissions. Speakers may be questioned through the Chairperson by members, but questions must be confined to obtaining information or clarification on matters raised by the speaker. The Chairperson has discretion in regard to time extensions.

Such presentations do not form part of the formal business of the meeting, a brief record will be kept of matters raised during any public forum section of the meeting with matters for action to be referred through the customer relationship management system as a service request, while those requiring further investigation will be referred to the Chief Executive.

9 PRESENTATIONS

10 REPORTS

10.1 DELIBERATIONS AND ADOPTION OF THE WASTE MANAGEMENT AND MINIMISATION PLAN 2024

File Number: A5981556

Author: Charlotte McGirr, Policy Analyst

Authoriser: Rachael Davie, Deputy CEO/General Manager Strategy and Community

EXECUTIVE SUMMARY

The Committee is asked to consider feedback received through the recent consultation period, deliberate on key issues and options arising from feedback, and consider adopting the final Waste Management and Minimisation Plan 2024.

RECOMMENDATION

1. That the Policy Analyst's report dated 28 March 2024 titled 'Deliberations and adoption of the Waste Management and Minimisation Plan 2024' be received.
2. That the report relates to an issue that is considered to be of medium significance in terms of Council's Significance and Engagement Policy.
3. That the Strategy and Policy Committee receives all feedback received through the consultation period, which ran from 10 November to 10 December 2023 and is set out in **Attachment A** to this report.
4. That the Strategy and Policy Committee [adopts/does not adopt] the Waste Management and Minimisation Plan, shown as **Attachment C** of this report and in relation to the following issues and options, the Committee adopts the following preferred options as part of the final Waste Management and Minimisation Plan.
 - a. Issue 1: Education actions [Option A]
 - b. Issue 2: Battery and e-waste recovery [Option A]
 - c. Issue 3: Localised foodwaste and greenwaste processing facility [Option A]
 - d. Issue 4: Greenwaste collection [Option A]
 - e. Issue 5: Inorganic waste collection [Option A]
 - f. Issue 6: Council's approach to public refuse and recycling bins [Option A]
 - g. Issue 7: Amend monitoring and reporting actions for clarity [Option A]
 - h. Issue 8: Construction and demolition waste [Option A]
 - i. Issue 9: Support for Marae [Option A]
 - j. Issue 10: Support for Matakana Island Recycling Centre [Option A]

k. Issue 11: Timing of actions [Option A]

5. That the Strategy and Policy Committee requests the Chief Executive to direct staff to prepare a Decision Story, in general accordance with the resolutions of this meeting and for approval by the Mayor, as the formal response to submitters and for dissemination to those that provided feedback as the response to their feedback, and to be published on the Council's website.
6. That the Chief Executive is authorised to make any required editorial changes to the final Waste Management and Minimisation Plan.

BACKGROUND

1. It is a requirement under the Waste Minimisation Act 2008 that Council must have an operative Waste Management and Minimisation Plan (WMMP). This plan must be reviewed and publicly consulted on every six years.
2. The plan outlines the objectives, methods, and funding sources for Council's solid waste activities. It will also provide an overview of what actions we will investigate, develop, and possibly implement over the next six years.
3. Under the Waste Minimisation Act 2008, Council receives funding from the waste levy administered by the Ministry for the Environment. Having an operative WMMP is a critical requirement for Council to receive this funding.
4. In 2022 Council completed a Waste Assessment. The purpose of this assessment was to report on how Council has delivered on the actions set out in the 2017 WMMP and identify the issues and recommendations to inform the next WMMP review.
5. The proposed draft plan builds on the 2017 Waste Management and Minimisation Plan, with new actions created in response to the outcomes of the Waste Assessment 2022, pre-engagement feedback and to align with the New Zealand Waste Strategy 2023.

SUMMARY OF SUBMISSIONS

6. Consultation on the draft Plan ran from 10 November 2023 to 10 December 2023.
7. Council received 83 submissions throughout the consultation period. These can be read in full in **Attachment A**.
8. **Attachment B** provides a summary of submissions by topic and issue.
9. The majority of feedback supported the proposed new actions and overall plan. Those submissions not in support of the plan were largely focussed on the potential of increased costs.

DECISION STORY

10. A decision story is proposed as the formal response to submitters. It will be prepared in general accordance with resolutions of this meeting and signed off by the Mayor.

11. This will set out the key decisions made by Council in response to submissions to the draft Waste Management and Minimisation Plan. This will then be sent to all submitters who provided contact details and will also be posted on Council’s website. It will be prepared and disseminated as soon as practicable following this meeting.

SIGNIFICANCE AND ENGAGEMENT

12. The Local Government Act 2002 requires a formal assessment of the significance of matters and decision in this report against Council’s Significance and Engagement Policy. In making this formal assessment there is no intention to assess the importance of this item to individuals, groups, or agencies within the community and it is acknowledged that all reports have a high degree of importance to those affected by Council decisions.
13. The Policy requires Council and its communities to identify the degree of significance attached to particular issues, proposals, assets, decisions, and activities.
14. In terms of the Significance and Engagement Policy this decision is considered to be of medium significance. This is because the proposed actions in the plan will have district-wide impacts that may be of high community interest. However, any significant proposals within the Plan will be subject to further investigations and consideration of costs before they are implemented.

ENGAGEMENT, CONSULTATION AND COMMUNICATION

15. When preparing, amending or revoking a Waste Management and Minimisation Plan there is a legal requirement to engage with the community under section 44 of the Waste Minimisation Act 2008.
16. Consultation ran from 10 November to 10 December 2023 and engagement undertaken is set out below.

Interested/Affected Parties	Planned Engagement/Consultation/Communication	
Interested parties/groups	Emails to notify the following parties of consultation on the draft plan and invite feedback through the Have Your Say site: <ul style="list-style-type: none"> • Neighbouring Councils / Central North Island Waste Liaison Group • Environmental Interest Groups • Waste Operators • Priority One 	<div style="display: flex; justify-content: space-between; align-items: center;"> <div style="background-color: #FFD700; width: 20px; height: 100%;"></div> <div style="background-color: #008000; width: 20px; height: 100%;"></div> </div> <div style="display: flex; justify-content: space-between; align-items: center; font-size: small;"> Planned Completed </div>

	<ul style="list-style-type: none"> • Toi Te Ora <p>Staff also spoke at the Central North Island Waste Liaison Group (consisting of staff representatives from 20 Councils) about the proposed changes to the WMMP.</p>		
Tangata Whenua	Workshops were held with Te Ihu o Te Waka o Te Arawa and Te Kāhui Mana Whenua o Tauranga Moana Tangata Whenua forums to discuss the draft plan and seek any feedback they may have.		
General Public	<p>Public feedback was sought through the Have Your Say site, email and hard copy forms. Information was made available online and at each of the Council Libraries and Service Centres. This was promoted through print advertising, media releases, inclusion in Council’s electronic newsletter, Antenno and online advertising on Facebook, LinkedIn and Spotify.</p> <p>All submitters had the opportunity to register to speak to their submission in Council Chambers.</p>		

ISSUES AND OPTIONS ASSESSMENT

17. The following key issues arose from community feedback. The practicable options for each issue are set out below for the Committee’s consideration and reflected in the recommendations of this report.
18. The proposed plan is included as **Attachment C** to this report. This includes tracked changes to reflect the recommended options proposed below. Option A is the recommended option for all issues.

<p>Issue one: Education actions</p>
<p>Some feedback was due to a lack of awareness for what is currently offered both by Council and in the wider community. Examples of this include the ability to request additional glass bin and existing battery drop off points at Council service centres.</p> <p>Seven submitters also opposed Council’s involvement with waste education, voicing concerns around cost and whether education is Council’s role.</p> <p>41 submitters supported Councils role in education, with 11 suggesting options to do more.</p>

<p>Option A</p> <p>Add an additional education action and retain the waste levy as the sole funding source for all education actions.</p> <p>New action will read: To use awareness campaigns and education to ensure existing Council waste facilities and services are actively promoted and utilised.</p>	
<p>Assessment of advantages and disadvantages including impact on each of the four well-beings</p> <ul style="list-style-type: none"> • Economic • Social • Cultural • Environmental 	<p>Advantages</p> <p>Immediately responds to some submitter concerns and ensures focus on promoting services people may be unaware of, while ensuring there is no burden on rates with any waste education that is delivered.</p> <p>Enables clarity with using the waste levy funding and ensures a focus will be maintained not only on waste education initiatives, but information on Council services.</p> <p>May help with waste minimisation as residents learn of existing options to reduce waste.</p> <p>Disadvantages</p> <p>Limits the option for education to be delivered if waste levy funding is not available.</p>
<p>Costs (including present and future costs, direct, indirect and contingent costs).</p>	<p>All costs associated with this option will be covered by the waste levy funding that Council receives from the Ministry for the Environment.</p>
<p>Option B</p> <p>Maintain status quo</p>	
<p>Assessment of advantages and disadvantages including impact on each of the four well-beings</p> <ul style="list-style-type: none"> • Economic • Social • Cultural • Environmental 	<p>Advantages</p> <p>Current actions are broad to allow for flexibility on how education is delivered and loosely enable this work to still be completed.</p> <p>Disadvantages</p> <p>Does not highlight it as a priority.</p>

Costs (including present and future costs, direct, indirect and contingent costs).	No impact on cost, all actions will be covered using the waste levy.
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Issue two: Battery and E-waste recovery

12 submitters suggested localised drop off points for items such as soft plastics, e-waste and batteries.

All of Council’s service centres currently accept used batteries at no charge, however it was clear that this service was unknown by these submitters (and likely others within the community).

The draft plan included the following actions which respond to these requests:

Action 17: Investigate and trial alternative options to expand on battery and e-waste recovery.

Action 24: Investigate options and collaborate with other Territorial Authorities to address other waste streams (e.g. Soft plastics).

Option A

Amend action 17 to “Investigate, trial **and implement** alternative options to expand on battery and e-waste recovery”.

Retain the current wording for action 24.

<p>Assessment of advantages and disadvantages including impact on each of the four well-beings</p> <ul style="list-style-type: none"> • Economic • Social • Cultural • Environmental 	<p>Advantages</p> <p>By expanding Action 17, this allows for any successful battery/e-waste recovery trials to be implemented on a more permanent basis.</p> <p>Currently, soft plastics is an issue that Council alone cannot solve. By retaining Action 24, this indicates the need to work towards a solution but does not overcommit Council to a solution we are unable to provide.</p> <p>Disadvantages</p> <p>There may be the perception from some that Council is not doing enough to address soft plastics.</p>
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Costs (including present and future costs, direct, indirect and contingent costs).	Potential costs to expand on battery and e-waste collection, however this is supported
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	in the plan with the ability to use waste levy funding.
Option B Retain actions as they are in draft Plan.	
<p>Assessment of advantages and disadvantages including impact on each of the four well-beings</p> <ul style="list-style-type: none"> • Economic • Social • Cultural • Environmental 	<p>Advantages</p> <p>Does not overcommit Council to implementing solutions to e-waste and batteries.</p> <p>Disadvantages</p> <p>There may be a missed opportunity to use waste levy to implement any successful trials regarding e-waste/batteries.</p>
Costs (including present and future costs, direct, indirect and contingent costs).	No additional impact on costs.

Issue three: Localised food waste and greenwaste processing facility	
<p>Seven submitters made comments around the lack of localised food waste and green waste processing facilities. The perception was that this would give Council the ability to make revenue from selling compost and make the kerbside food waste collection more viable.</p> <p>There are currently no actions in the draft WMMP that directly address the establishment of food waste processing facilities, with one broad action to address how greenwaste is managed.</p> <p>Action 8: "Investigate and implement options for more cost effective and efficient greenwaste management in the District".</p> <p>Currently, it is not considered viable for Council to be involved in food waste processing. If an opportunity arises, Action 7 will largely cover this, and allow the use of Waste Levy funding in this space.</p> <p>Action 7: Work in collaboration with other Territorial Authorities and the commercial sector to plan and implement additional waste infrastructure.</p>	
<p>Option A</p> <p>Retain actions as they currently are in draft plan and provide explanation in the Decisions Document regarding the rationale.</p>	

<p>Assessment of advantages and disadvantages including impact on each of the four well-beings</p> <ul style="list-style-type: none"> • Economic • Social • Cultural • Environmental 	<p>Advantages</p> <p>This still signals that Council will make the best decision in regard to greenwaste, without overcommitting to investigations for food waste.</p> <p>Disadvantages</p> <p>Some perception that Council is not delivering value for ratepayers, for those who believe there is a missed revenue source.</p>
<p>Costs (including present and future costs, direct, indirect and contingent costs).</p>	<p>No change to current costs.</p>
<p>Option B Include new actions to further address these issues.</p>	
<p>Assessment of advantages and disadvantages including impact on each of the four well-beings</p> <ul style="list-style-type: none"> • Economic • Social • Cultural • Environmental 	<p>Advantages</p> <p>Addresses community concern.</p> <p>Disadvantages</p> <p>Increased cost and staff time required to investigate alternative options. The Plan currently outlines a number of large pieces of work. This would need to be prioritised alongside the rest of the solid waste work programme.</p>
<p>Costs (including present and future costs, direct, indirect and contingent costs).</p>	<p>Potential increase in costs to implement additional actions, including staff time as well as significant investment in new infrastructure.</p>

<p>Issue four: Greenwaste collection</p>	
<p>31 submitters were in support for greenwaste collection.</p>	
<p>Option A Amend Action 14 to “Investigate and implement options for greenwaste disposal services”. Add “Waste Levy/External Funding” to potential funding source.</p>	

<p>Assessment of advantages and disadvantages including impact on each of the four well-beings</p> <ul style="list-style-type: none"> • Economic • Social • Cultural • Environmental 	<p>Advantages</p> <p>This addresses one of the key themes of feedback heard through both pre-engagement and formal engagement.</p> <p>This amendment broadens the action to deliver on any option deemed most feasible following investigations.</p> <p>The contestable Waste Levy Fund run by the Ministry for the Environment is currently prioritising funding towards kerbside collection assets and support for the roll-out of services for food scraps and greenwaste. Should Council wish to apply for this funding, having this included in the WMMP would strengthen any application made.</p> <p>Disadvantages</p> <p>May set community expectations higher than Council is able to deliver (depending on the outcome of any feasibility investigations).</p>
<p>Costs (including present and future costs, direct, indirect and contingent costs).</p>	<p>Any additional costs would be subject to further investigations around the feasibility of this activity.</p>
<p>Option B Retain actions as in the draft plan.</p>	
<p>Assessment of advantages and disadvantages including impact on each of the four well-beings</p> <ul style="list-style-type: none"> • Economic • Social • Cultural • Environmental 	<p>Advantages</p> <p>Maintains expectation set through the draft plan.</p> <p>Disadvantages</p> <p>May be a missed opportunity to use waste levy funding towards work carried out.</p>
<p>Costs (including present and future costs, direct, indirect and contingent costs).</p>	<p>Potential to miss out on external funding and allocate waste levy funds to this action.</p>

Issue five: Inorganic waste collection	
<p>18 submitters included comments in support of an inorganic waste collection for big furniture items.</p> <p>This is currently supported in the draft plan by Action 16: Investigate and trial alternative options for inorganic waste recovery.</p>	
Option A	
<p>Amend action 16 to “Investigate, trial and implement alternative options solutions for inorganic waste recovery.</p>	
<p>Assessment of advantages and disadvantages including impact on each of the four well-beings</p> <ul style="list-style-type: none"> • Economic • Social • Cultural • Environmental 	<p>Advantages</p> <p>The issue that large, inorganic waste poses for residents was highlighted as a key issue through both pre-engagement and formal engagement.</p> <p>This also ties in with the establishment of the Community-Led Resource Recovery Centres in Katikati and Te Puke, where appropriate items may be able to be taken.</p> <p>By expanding Action 16, this allows for any successful trials to be implemented on a more permanent basis.</p>
<p>Costs (including present and future costs, direct, indirect and contingent costs).</p>	<p>Potential costs to implement a permanent service, however this would be subject to further investigations and consideration of costs.</p>
Option B	
<p>Retain actions as in the draft plan.</p>	
<p>Assessment of advantages and disadvantages including impact on each of the four well-beings</p> <ul style="list-style-type: none"> • Economic • Social • Cultural • Environmental 	<p>Advantages</p> <p>Does not overcommit Council to a service that may not be viable.</p> <p>Disadvantages</p> <p>Missed opportunity if any trials are successful.</p>
<p>Costs (including present and future costs, direct, indirect and contingent costs).</p>	<p>Council would be unable to use waste levy funds towards implementation of this service.</p>

Issue six: Council’s approach to public refuse and recycling bins	
<p>Four submitters commented on the availability of public refuse and recycling bins.</p> <p>There are currently no public recycling bins in the Western Bay District. This was a decision made due to the inability to monitor these bins, with recycling becoming contaminated due to incorrect use. There is also no infrastructure to collect and sort the contaminated recycling from these bins.</p>	
<p>Option A</p> <p>Utilise education campaigns to inform the public on how to manage their recycling when in public. Enforcing the idea of taking your recycling with you or changing your purchasing.</p> <p>In the Decisions Document sent to submitters, include messaging as to why Council has no public recycling bins.</p>	
<p>Assessment of advantages and disadvantages including impact on each of the four well-beings</p> <ul style="list-style-type: none"> • Economic • Social • Cultural • Environmental 	<p>Advantages</p> <p>Reinforces Council’s position on not providing public recycling bins. Aims to still educate and inform submitters and residents.</p> <p>Disadvantages</p> <p>Does not directly respond to some submitter concerns.</p>
<p>Costs (including present and future costs, direct, indirect and contingent costs).</p>	<p>No additional cost to Council.</p>
<p>Option B</p> <p>Include a new action to investigate further options around public recycling.</p>	
<p>Assessment of advantages and disadvantages including impact on each of the four well-beings</p> <ul style="list-style-type: none"> • Economic • Social • Cultural • Environmental 	<p>Advantages</p> <p>Responds to submitter concerns and improves public perception.</p> <p>Disadvantages</p> <p>There are known issues with how public recycling bins are utilised and the levels of contaminated recycling that goes to landfill.</p>
<p>Costs (including present and future costs, direct, indirect and contingent costs).</p>	<p>There would be significant staff time required to investigate how new bins would be implemented, particularly around the sorting and processing of the waste put into these bins.</p>

Issue seven: Amend monitoring and reporting actions for clarity	
<p>31 submitters responded to the Monitoring and Reporting theme. Of these, five submitters opposed the overall theme of Monitoring and Reporting with concerns centred around cost, as well as questioning the value in undertaking such actions.</p> <p>These actions are important to track the progress made towards the targets identified in the New Zealand Waste Strategy. The availability of this data may also impact future access to the waste levy fund.</p> <p>22 submissions were in support, with six others suggesting amendments to clarify what is proposed. A key theme of this included how data is used to show the benefit of waste initiatives.</p>	
<p>Option A</p> <p>Amend action 30: Continue to carry out household waste audits to collect and report on quantity and composition of kerbside waste.</p> <p>Amend action 32: Investigate and monitor behaviour change in organic waste disposal to support organic waste recovery through kerbside food waste bin usage.</p>	
<p>Assessment of advantages and disadvantages including impact on each of the four well-beings</p> <ul style="list-style-type: none"> • Economic • Social • Cultural • Environmental 	<p>Advantages</p> <p>This amendment clarifies that waste audits are for household/kerbside collections and what is reported.</p> <p>The second amendment clarifies the purpose of monitoring for organic waste disposal, which was outlined as a key issue through our Waste Assessment 2022.</p>
<p>Costs (including present and future costs, direct, indirect and contingent costs).</p>	<p>No further costs, as this amendment will provide clarity on work to be undertaken.</p>
<p>Option B</p> <p>Retain actions in the draft plan.</p>	
<p>Assessment of advantages and disadvantages including impact on each of the four well-beings</p> <ul style="list-style-type: none"> • Economic • Social • Cultural • Environmental 	<p>Advantages</p> <p>Keeps actions broad to monitor and report as deemed most appropriate.</p> <p>Disadvantages</p> <p>Does not respond to community feedback.</p>

Costs (including present and future costs, direct, indirect and contingent costs).	No impact on costs at this time.
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Issue eight: Construction and demolition waste

12 submitters outlined construction and demolition waste as a key issue due to the amount of waste that is sent to landfill as well as in support of the move towards a circular economy.

Priority One submitted outlining their Circular Construction Project, which is a new industry-led initiative to address the issue of construction waste.

It was previously anticipated that changes to the Building Act would introduce a similar clause as Council’s Waste Management and Minimisation Bylaw to request site waste management plans for construction and demolition waste. One submitter raised this for clarification on how Council will respond regarding any new regulations introduced by Central Government.

Option A

Include a new action: **Provide support to industry-led initiatives that address significant waste streams (including construction and demolition waste).**

Amend Action 34: Implement and enforce **clauses introduced through** the Waste Management and Minimisation Bylaw 2022 **and/or regulations introduced by Central Government which address construction and demolition waste.** (Noting that this will require engagement with the sector).

Add Waste Levy and External Funding as a potential funding source for both of the above actions and update part of the narrative within the plan to reflect the importance of supporting work towards a circular economy.

<p>Assessment of advantages and disadvantages including impact on each of the four well-beings</p> <ul style="list-style-type: none"> • Economic • Social • Cultural • Environmental 	<p>Advantages</p> <p>Supports Council’s commitment to a circular economy as directed by the New Zealand Waste Strategy 2023.</p> <p>The NZ Waste Strategy and submissions by Priority One and Tauranga City Council highlight the importance of working collaboratively with other Territorial Authorities as well as industry. A stronger emphasis on these key issues ensures alignment with Priority One’s Sustainability Strategy, as well as TCC’s WMMP.</p> <p>Including the new action highlights Council’s desire to address problematic</p>
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	<p>waste streams while recognising that this is not solely Council’s role and will be a collaborative effort.</p> <p>Amending Action 34 enables flexibility. It allows us to respond to any new national regulations or use our own bylaw.</p> <p>Adding waste levy and external funding as a funding source enables flexibility as to how these actions are funded.</p>
Costs (including present and future costs, direct, indirect and contingent costs).	Any potential impacts on cost incurred through the new action are stated as being addressed through waste levy or external funding.
Option B Retain text as in the draft plan.	
<p>Assessment of advantages and disadvantages including impact on each of the four well-beings</p> <ul style="list-style-type: none"> • Economic • Social • Cultural • Environmental 	<p>Advantages</p> <p>Maintain expectations for Council at the current level.</p> <p>Disadvantages</p> <p>Does not acknowledge the submissions received on these matters.</p>
Costs (including present and future costs, direct, indirect and contingent costs).	No change to costs.

Issue nine: Support for Marae	
<p>Workshops were held to gain feedback from the two partnership forum on the draft plan. Te Ihu o te Waka o Te Arawa forum raised questions around the provision of recycling bins to Marae.</p> <p>Council only provides a residential kerbside service, and while Marae are able to request these bins (at a cost through their rates) it is acknowledged these bins are not fit for purpose for the volume produced by each Marae.</p>	
Option A Retain draft action 4: Continue to support waste education programmes and waste minimisation initiatives for Māori.	

<p>Assessment of advantages and disadvantages including impact on each of the four well-beings</p> <ul style="list-style-type: none"> • Economic • Social • Cultural • Environmental 	<p>Advantages</p> <p>The draft plan sets an expectation for what support is provided for waste minimisation initiatives. This action remains broad to enable a variety of support, which includes education and waste planning for events. It enables Council to support initiatives and solutions developed by marae.</p> <p>As Council is not often best placed to provide bespoke services, Council staff can also share a register of what services private companies provide that may offer a solution.</p> <p>Disadvantages</p> <p>Does not directly address the issues raised around larger bins for Marae.</p>
<p>Costs (including present and future costs, direct, indirect and contingent costs).</p>	<p>No change to costs.</p>
<p>Option B Investigate options for larger volume bins at Marae</p>	
<p>Assessment of advantages and disadvantages including impact on each of the four well-beings</p> <ul style="list-style-type: none"> • Economic • Social • Cultural • Environmental 	<p>Advantages</p> <p>Responds to feedback and issues raised by the forum.</p> <p>Disadvantages</p> <p>By committing to investigating the introduction of larger volume bins at Marae, Council will be required to develop a new service offering, develop a contract with service providers, and set up a new rating or cost recovery mechanism.</p> <p>The current kerbside approach works due to the scale and uniformity of approach for households. Council may not be best placed to reflect Marae needs and liaise with contractors. Other organisations may seek to request a similar service and arrangement in the future.</p>

	Investigations may take significant staff time, with no confirmed knowledge of the uptake of a service. This would also require monitoring of the service.
Costs (including present and future costs, direct, indirect and contingent costs).	This would incur increased costs of staff time to undertake investigations, and potential increased costs if a change in service were to be considered.

Issue ten: Support for Matakana Island Recycling Centre	
<p>In 2014 residents of Matakana Island, with the help of funding from the Ministry for the Environment, set up a recycling centre on Matakana Island. Since 2014, Council has supported Matakana Island residents to remove recyclables from the island. Due to increased volumes of recycling and changes to the processing of glass recycling, new systems are now required to transport glass safely and efficiently from the island. There is also no general waste facility on the island, or method for removal of any general waste.</p>	
<p>Option A</p> <p>Reflect support to Matakana Island Recycling Centre within the plan. This includes an amendment to page 10 “What is our role in waste?” as well as include a new action under Leadership and collaboration.</p> <p>Proposed new action: “Provide support to Matakana Island Recycling Centre, as well as future investigations for options to support general waste and recycling removal from the island.”</p> <p>This action would indicate waste levy and external funding as the funding source.</p>	
<p>Assessment of advantages and disadvantages including impact on each of the four well-beings</p> <ul style="list-style-type: none"> • Economic • Social • Cultural • Environmental 	<p>Advantages</p> <p>Recognises the work that has previously been achieved in collaboration with residents, as well as Council’s ongoing role to support this area of the district.</p> <p>This would enable Council to allocate waste levy funding towards supporting new initiatives on the island, if required and deemed appropriate.</p> <p>Should residents wish to apply to the contestable Waste Levy fund to improve their systems, their application would then</p>

	be supported by alignment with Council’s WMMP.
Costs (including present and future costs, direct, indirect and contingent costs).	Any costs would be addressed through waste levy funding or through an application to contestable external funds.
Option B Maintain status quo as in the draft plan.	
Assessment of advantages and disadvantages including impact on each of the four well-beings <ul style="list-style-type: none"> • Economic • Social • Cultural • Environmental 	<p>Advantages</p> <p>Maintains expectations as set through engagement on the draft plan.</p> <p>Disadvantages</p> <p>Does not recognise the work undertaken on the island and may impact Council’s ability to allocate waste levy funding towards new initiatives on the island.</p>
Costs (including present and future costs, direct, indirect and contingent costs).	No additional cost to Council.

Issue eleven: Timing of actions	
A number of the actions have the life of the plan as the associated timeframe, to allow flexibility with how we approach the roll out of actions following adoption. It is likely that the practicality of some actions may be impacted by resourcing, upcoming legislative change, collaboration with other Territorial Authorities and the success of industry-led initiatives.	
Option A Identify priority actions to roll out following the adoption of the WMMP. This includes: <ul style="list-style-type: none"> - Education - Community-led Resource Recovery Centres - Work with other Territorial Authorities to progress investigations around infrastructure. 	
Assessment of advantages and disadvantages including impact on each of the four well-beings <ul style="list-style-type: none"> • Economic • Social • Cultural 	<p>Advantages</p> <p>While only a small number of submitters expressed frustrations with the six year timeframe, it is recognised that identifying priority actions is important to keep the</p>

<ul style="list-style-type: none"> Environmental 	momentum and set clear expectations for the solid waste activity.
Costs (including present and future costs, direct, indirect and contingent costs).	No additional impact on cost.
Option B Retain actions as they currently are in the plan, to allow for flexibility for how Council approach the roll out of these.	
Assessment of advantages and disadvantages including impact on each of the four well-beings <ul style="list-style-type: none"> Economic Social Cultural Environmental 	Advantages Retains flexibility around roll out of actions. Disadvantages Loses momentum gained from the WMMP adoption, less certainty for the public around Council's follow through.
Costs (including present and future costs, direct, indirect and contingent costs).	No additional impact on cost.

STATUTORY COMPLIANCE

19. The proposed Waste Management and Minimisation Plan 2024 ensures that Council will meet its responsibility under the Waste Minimisation Act 2008 to have an operative Waste Management and Minimisation Plan and the review of this plan has been completed in compliance with Section 44 of the Act. This also ensures Council's WMMP is in alignment with the New Zealand Waste Strategy 2023.

FUNDING/BUDGET IMPLICATIONS

20. Implementation of the WMMP action plan will be undertaken within existing resource allocations and is subject to Council's Long Term Plan and Annual Plan budget processes.
21. Any significant proposals contained within the WMMP will be subject to further investigations and consideration of cost before they are implemented.

ATTACHMENTS

- Attachment A - Full Submissions Pack - Waste Management and Minimisation Plan**  
- Attachment B - Summary of Submissions - Waste Management and Minimisation Plan**  
- Attachment C - Proposed Final Waste Management and Minimisation Plan 2024 (Includes tracked changes)**  



**Western
Bay of Plenty**
District Council



Mā tō tātou takiwā For our District

Draft Waste Management and
Minimisation Plan 2023

Full Submission Pack

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**Waste Management and Minimisation Plan 2023
Online Submission****Submission ID:** 1**Name:** Denis Henderson**Organisation:** Athenree Action Group secretary and resident

Do you feel confident that this plan will help us to minimise our waste, respond to community issues and ensure a more sustainable community for us all?

Services

A good old-fashioned dump or transfer station or two (north [Katikati] and south [Te Puke] sites) that takes in-organic waste is required in WBOP. Currently I go over the border to Waihi Transfer station to dump such waste. Places in WBOP that take soft plastic waste, poly-styrene, e-waste and batteries are required at supermarkets or existing transfer stations. Some services should be free like soft-plastics, others like building waste and green waste should be fee based. The two bus-stops (Slip Rd and Pohutukawa Dr) in Athenree could do with a small rubbish bin each.

**Waste Management and Minimisation Plan 2023
Online Submission****Submission ID:** 2**Name:** Andrew McKeown**Organisation:**

Do you feel confident that this plan will help us to minimise our waste, respond to community issues and ensure a more sustainable community for us all?

Education

Sounds like a great idea. However, many business in the region including where I work could also do more on both the domestic waste in our kitchens and commercial/industrial waste. Incorrect recycling is being done on domestic waste and only metal for commercial/industrial waste from project works. A lot more can be done so that businesses can be held to account for their waste streams.

We also have a huge rural roadside dumping problem on Welcome Bay Road. We need to get to those that fly tip and give them better options and education.

Infrastructure

I am in the Western BoP district and work in Te Puke. I also live rural and have no council waste service at my gate. I would love to be able to drop off my one rubbish bag, every 8-10 weeks, to the transfer station in Te Puke. However, they do not accept this waste. I have to take my rubbish bag into Tauranga to Te Maunga.

Services

Large inorganic waste is a problem. My only option is landfill and then only a skip hire. I want better options to ensure the waste I have can be put into a good use. This will include waste building materials including kitchen cabinetry and other timbers.

Leadership and Collaboration

Contaminated debris will be a growing problem and should be managed to limit waste to landfill.

Monitoring and Reporting

The New Zealand Waste Strategy does not go far enough and is too slow. WBOP could be a leader in this space and decouple itself from Tauranga. Be more aggressive in policy and strategy for a cleaner brighter future.

Regulation

One of the biggest problems I have seen is that new constructions have been paid for full units/pallets/lengths/sheets of materials and have budgetted for and therefore been paid for waste from projects. This means there is no responsibility or accountability for sending perfectly good construction materials left over to landfill. This practice must be changed and the materials diverted to other uses.

Additional Comments

Making waste services free if charge as part if the rates fir those that have these services available will significantly reduce the fly tipping seen in our rural roads. Then have local collection points available for all communities so that they are empowered to do the right things. These collection points will include rubbish and recycling.

**Waste Management and Minimisation Plan 2023
Online Submission**



Submission ID: 3

Name: Gendi Burwell

Organisation:

Do you feel confident that this plan will help us to minimise our waste, respond to community issues and ensure a more sustainable community for us all?

Education

Sounds good

Infrastructure

Great idea

Services

Sounds good

Additional Comments

This all sounds good. How to buy less, consume better, share resources and reuse all sounds good.

**Waste Management and Minimisation Plan 2023
Online Submission**



Submission ID: 4

Name: Stan Walton

Organisation:

Do you feel confident that this plan will help us to minimise our waste, respond to community issues and ensure a more sustainable community for us all?

Education

There is a huge amount of plastic packaging which all goes to waste

**Waste Management and Minimisation Plan 2023
Online Submission**

Submission ID: 5

Name: Mike Williams

Organisation: N/A

Do you feel confident that this plan will help us to minimise our waste, respond to community issues and ensure a more sustainable community for us all?

Education

You need hands on demonstrations of recycling. Use a trailer and take it to the various markets, shows, schools etc around the district and actually demonstrate how to recycle correctly.

Infrastructure

Get a move on then. Partner with community organisations that want to be involved and let them have a go. Sure they may make mistakes but they will be far more efficient, nimble and creative than the council ever will. Stop dragging the chain and be bold, take a risk or two with the community and be prepared to allocate the council charges for waste to these groups.

Services

You don't have to look far to see well run green waste services around NZ that probably run at a profit. I'm sure there are plenty of e-waste examples that could be followed. At the minimum advise people where they can dispose of e-waste.

Leadership and Collaboration

There are plenty of great examples already out there, just get on and do it, you have procrastinated long enough as it is.

Monitoring and Reporting

The proof is in the results, which are not hard to track.

Regulation

I do not see why you need to take 6 years to do something that is relative simple and is probably being done in many places already.

Additional Comments

Council is great at talking, consulting but slow to act. The whole process needs to be moved forward rapidly. This can be achieved by empowering and enabling communities to take ownership of their waste. However Council needs to help with funding.

**Waste Management and Minimisation Plan 2023
Online Submission**



Submission ID: 6

Name: Mark Flood

Organisation:

Do you feel confident that this plan will help us to minimise our waste, respond to community issues and ensure a more sustainable community for us all?

Infrastructure

Priority - current infrastructure is inadequate and inefficienttime frames are too long and adds to congestion problems

Services

Leadership and Collaboration

Great idea - but does explore mean an outcome or another report with recommendations. Make something happen in this safe

Additional Comments

Set some priorities and get it done!

**Waste Management and Minimisation Plan 2023
Online Submission****Submission ID:** 7**Name:** Hayden Dugmore**Organisation:**

Do you feel confident that this plan will help us to minimise our waste, respond to community issues and ensure a more sustainable community for us all?

Education

I'm very happy with the councils efforts here.

I think there are a few basics when it comes to recycling that sill need to be nailed in.

I wasn't aware for example, That if even a single Tin Can in a recycling bin is dirty/smelly, This can effect the processing of the whole bin.

I'm sure it had been mentioned before, But plenty of people require more regular reminders before the good habits form.

Infrastructure

Fantastic.

I would like to see the council promote not just a space for Waste processing and Recycling, But promote a culture that embodies the core values of reducing waste into the invironment and landfill: That is the classic three word ethos; Reduce, Reuse , Recycle.

At the moment we're 2/3 with that, and that's fantastic!

But I think the WBOP could defiantly make use of Refuse (Re-Use) stations, Following the model of Community Resources Whakatane.

CRew is a not-for profit that acts as an intermediary between Waste and the landfill, Allowing people to drop off all kinds of things that can be reused or resold for the community. They encourage people to think twice before throwing things away, and if someone else can make use of it, donate it to CreW.

Services

Hello There!

I know for a fact that the Mobile Recycling Stations are a MASSIVE hit. I would recommend more promotion be done for these. I've made neighbors aware of this service and they love it.

In talking with people in my community, It's correct that people have issues with the removing and recycling of larger 'Whiteware' items such as Old Fridges, Washing machines, Stovetops etc.

Many of these things can be repaired for reselling to the community, Or harvested for scrap metal.

Leadership and Collaboration

Brilliant idea

Monitoring and Reporting

It would be great if these reports were released to the public.

Many people see only the Costs of such initiatives, But if they could SEE that this initiative is doing great good, then they'll come around to the idea.

Regulation

I believe that much Construction 'Waste' could be infact reused, How can we encourage demolition companies to reduce what they waste and encourage them to reuse the materials?

(As mentioned above, I believe a Community Re-use Centre would be fantastic for this kind of thing)

Additional Comments

I'm pretty happy with this service, And I feel most people would be if they were more aware of the good that it's doing.

It's pretty clear to anyone who's looked into the state of waste production that we need a paradigm shift to change the way we consume and produce, We need a more circular system where materials and product is used as much as it can be before it's thrown into a landfill.

**Waste Management and Minimisation Plan 2023
Online Submission**



Submission ID: 8

Name: Beverley Edwards

Organisation: na

Do you feel confident that this plan will help us to minimise our waste, respond to community issues and ensure a more sustainable community for us all?

Services

your foolish tags don't work. they do not stick, fall off & WHY are we paying for each collection?

**Waste Management and Minimisation Plan 2023
Online Submission**



Submission ID: 9

Name: Hilary Falconer

Organisation:

Do you feel confident that this plan will help us to minimise our waste, respond to community issues and ensure a more sustainable community for us all?

Education

Important - there is still a lot of confusion in the general community about what can be recycled and how

Infrastructure

fully support this - there is a definite need for a Resource Recovery Centre in the Katikati-Omokoroa area to avoid having to travel across the district to Te Puke

Services

Annual or biannual inorganic waste collection - if not kerbside (can get very unsightly) then at one collection place for a weekend e.g the Omokoroa green waste depot

**Waste Management and Minimisation Plan 2023
Online Submission**

Submission ID: 10

Name: John Dunn

Organisation:

Do you feel confident that this plan will help us to minimise our waste, respond to community issues and ensure a more sustainable community for us all?

Education

Keep a mind strategy must be genuine and not just woke platitudes.

Infrastructure

Agreed.

Services

Agreed.

Leadership and Collaboration

Agreed.

Monitoring and Reporting

Agreed.

Regulation

Agreed.

Additional Comments

Actions must be mindful of the cost burden on ratepayers. Rates escalation is not an on going sustainable funding option.

**Waste Management and Minimisation Plan 2023
Online Submission**



Submission ID: 11
Name: Russell Lowe
Organisation:

Do you feel confident that this plan will help us to minimise our waste, respond to community issues and ensure a more sustainable community for us all?

Education

Useful

Infrastructure

Please look at supplying. A green waste bin Tauranga has it so why not wbo

Services

Greenwaste is necessary. Can be an option in rates

11 INFORMATION FOR RECEIPT